DEPARTMENT OF STATE DEPUTY UNDERSECRETARY

EXCISE ®

SECRET

G/PM

October 3, 1962

MEMORANDUM

TO:

G - U. Alexis Johnson

FROM:

G/PM - Jeffrey C. Kitcher

SUBJECT: US Posture Pending Implementation of UN Activities

I am conscious of the need for the neavy concentration of attention which has been accorded over the past 48 hours to the plans for implementing the UN activities in connection with Cuba. However, as a result, I think there is a good chance that we may inherit something of a policy void in relation to our posture toward Cuba during the period before the UN activities become operational. Harlan Cleveland has indicated that this could be a period extending anywhere from hours up into days, or even weeks. During this interim period, however long it lasts, we will have to decide what posture we take toward the Soviets and Cuba, specifically considering the following: Do we reinstigate reconnaissance flights as of Thursday (or Indeed should we consider reinstigating before Thursday)? Once the flights are begun, what do we do if (1) there is no sign of any disassembling at the sites, or (2) indication of further actual work on the sites? Do we say anything to the Soviets and if so, what, and if so, through what media? With regard to the Naval quarantine, will we stop and board any Soviet or Bloc ships which may enter the area before the UN procedure is established? Will we attempt to find an interim means for capitalizing upon Soviet offers to permit the cargoes of their ships outbound and inbound to be inspected (for example, by providing the means for U Thant to set up an ad hoc arrangement under his direct jurisdiction pending agreement on the formal UN arrangements)?

These and other questions are addressed, at least in part, in the two memoranda I gave you last night on aerial reconnaissance and the naval quarantine. Do you feel we could spend a few minutes discussing these subjects?

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